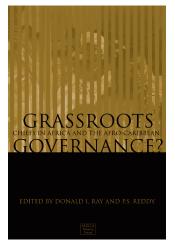


University of Calgary Press

www.uofcpress.com



GRASSROOTS GOVERNANCE? CHIEFS IN AFRICA AND THE AFRO-CARIBBEAN Edited by Donald I. Ray and P.S. Reddy ISBN 978-1-55238-565-4

THIS BOOK IS AN OPEN ACCESS E-BOOK. It is an electronic version of a book that can be purchased in physical form through any bookseller or on-line retailer, or from our distributors. Please support this open access publication by requesting that your university purchase a print copy of this book, or by purchasing a copy yourself. If you have any questions, please contact us at ucpress@ucalgary.ca

Cover Art: The artwork on the cover of this book is not open access and falls under traditional copyright provisions; it cannot be reproduced in any way without written permission of the artists and their agents. The cover can be displayed as a complete cover image for the purposes of publicizing this work, but the artwork cannot be extracted from the context of the cover of this specific work without breaching the artist's copyright.

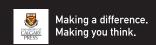
COPYRIGHT NOTICE: This open-access work is published under a Creative Commons licence. This means that you are free to copy, distribute, display or perform the work as long as you clearly attribute the work to its authors and publisher, that you do not use this work for any commercial gain in any form, and that you in no way alter, transform, or build on the work outside of its use in normal academic scholarship without our express permission. If you want to reuse or distribute the work, you must inform its new audience of the licence terms of this work. For more information, see details of the Creative Commons licence at: http://creativecommons.org/licenses/by-nc-nd/3.0/

UNDER THE CREATIVE COMMONS LICENCE YOU MAY:

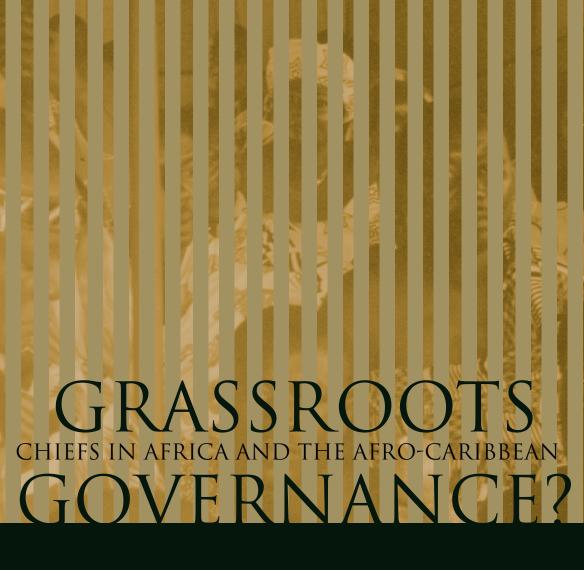
- read and store this document free of charge;
- distribute it for personal use free of charge;
- print sections of the work for personal use;
- read or perform parts of the work in a context where no financial transactions take place.

UNDER THE CREATIVE COMMONS LICENCE YOU **MAY NOT**:

- gain financially from the work in any way;
- sell the work or seek monies in relation to the distribution of the work;
- use the work in any commercial activity of any kind;
- profit a third party indirectly via use or distribution of the work;
- distribute in or through a commercial body (with the exception of academic usage within educational institutions such as schools and universities);
- reproduce, distribute, or store the cover image outside of its function as a cover of this work:
- alter or build on the work outside of normal academic scholarship.



Acknowledgement: We acknowledge the wording around open access used by Australian publisher, re.press, and thank them for giving us permission to adapt their wording to our policy http://www.re-press.org/content/view/17/33/



EDITED BY DONALD I. RAY AND P.S. REDDY



GRASSROOTS CHIEFS IN AFRICA AND THE AFRO-CARIBBEAN GOVERNANCE?



GENERAL EDITORS

Donald I. Ray and Peter Shinnie

University of Calgary Press has a long history of publishing academic works on Africa. We are again taking up African themes in our new series Africa: Missing Voices, which illuminates issues and topics concerning Africa that have been ignored or are missing from current global debates. This series fills a gap in African scholarship by addressing authentic concerns that have been overlooked in political, social, and historical discussions about this continent. We invite authors to submit book proposals and manuscripts to us for consideration.

INTERNATIONAL ASSOCIATION OF SCHOOLS AND INSTITUTES OF ADMINISTRATION

The International Association of Schools and Institutes of Administration (IASIA) is an association of organizations and individuals whose activities and interests focus on public administration and management. Its main emphasis is on the development and use of human resources. From a concept first articulated in Vienna in 1962, the Association, which is a constituent organ of the International Institute of Administrative Sciences (IIAS), was formally incorporated in Rome during the IIAS Congress of 1971. IASIA now has a worldwide membership of over 170 institutions in sixty-one countries as well as several international organizations. Members are grouped in seven geographical regions. The activities of its members include education and training of administrators and managers and related research, consulting, and publications. Its offices are at the headquarters of the IIAS in Brussels, Belgium.

The worldwide membership of IASIA provides individuals/organizations from various parts of the world having the same concerns with the opportunity to consider and advance their interests from a global perspective. This capacity at once makes mutual support and assistance more possible and helps serve the needs arising from the increasingly international nature of the environment in which governments and their public services are called upon to operate. It also facilitates initiatives that may enhance the institutional and operational effectiveness of member organizations and of the public sector internationally.

IASIA is a not-for-profit association supported by membership fees, income from services, the voluntary services of its members, and contributions from funding organizations. IASIA Secretariat

> Rue Defacoz 1. Bte 11 B-1000 Brussels, Belgium Tel.: 32/2-536.08.89 Fax: 32/2-537.97.02

E-mail: iasia@iiasiisa.be, www.iiasiisa.be

GRASSROOTS CHIEFS IN AFRICA AND THE AFRO-CARIBBEAN GOVERNANCE?

Edited by

DONALD I. RAY

University of Calgary and International Co-ordinator, Traditional Authority Applied Research Network (TAARN)

and

P. S. REDDY

University of Durban–Westville and Project Director, Working Group on Local Government Management and Development, International Association of Schools and Institutes of Administration (IASIA)



International Association of Schools and Institutes of Administration (IASIA)



© 2003 D. I. Ray, P. S. Reddy, and the International Association of Schools and Institutes of Administration (IASIA). All rights reserved.

University of Calgary Press 2500 University Drive NW Calgary, Alberta Canada T2N 1N4 www.uofcpress.com

National Library of Canada Cataloguing in Publication Data

Main entry under title:

Grassroots governance?: chiefs in Africa and the Afro-Caribbean / Donald I. Ray, P.S. Reddy, eds.

(Africa: missing voices, ISSN 1703-1826; 1)

Copublished by: International Association of Schools and Institutes of Administration.

Includes bibliographical references and index.

ISBN 1-55238-080-7

Issued also in electronic format: ISBN 978-1-55238-565-4 ISBN 978-1-55238-357-5

1. Local government—Africa, Sub-Saharan. 2. Local government—Caribbean Area. I. Ray, Donald Iain, 1949– II. Reddy, P. S. (Purshottama Sivanarian), 1957– III. International Association of Schools and Institutes of Administration. IV. Series.

JS7525.G72 2002 352.14'0967 C2002-911251-6



We acknowledge the financial support of the Government of Canada through the Book Publishing Industry Development Program (BPIDP) for our publishing activities.



No part of this publication may be reproduced, stored in a retrieval system or transmitted, in any form or by any means, without the prior written consent of the publisher or a licence from The Canadian Copyright Licensing Agency (Access Copyright). For an Access Copyright licence, visit www.accesscopyright.ca or call toll free to 1-800-893-5777.

Printed and bound in Canada by Transcontinental Printing ©This book is printed on acid-free paper.

Page, cover design, and typesetting by Mieka West.